



# **Northumberland**

## **County Council**

### **RECORD OF DELEGATED DECISION TAKEN IN CONSULTATION WITH CABINET MEMBER**

**Executive Director Place and Regeneration: Simon Neilson**

**Cabinet Member: John Riddle – Improving our Roads and Highways**

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### **LOCAL TRANSPORT PLAN AND ADDITIONAL HIGHWAY MAINTENANCE PROGRAMMES 2025-26**

**March 2025**

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#### **Purpose of Report**

This report sets out the details of the Local Transport Plan (LTP) and Highway Maintenance Pothole Fund programmes for 2025/26 for approval.

#### **Recommendations**

To approve the LTP (Appendices A-D) and Highway Maintenance Pothole Repair Fund programmes (Appendices E-G) for 2025/26 as described in this report.

#### **Link to Corporate Plan**

This report is relevant to the following key themes in the Corporate Plan for 2023-26:

- Achieving Value for Money
- Tackling Inequalities
- Driving Economic Growth

#### **Key Issues**

1. The Local Transport Plan grant allocation is determined for the Council by the North East Combined Authority (NECA) based on the City Regional Sustainable Transport Settlement (CRSTS) from the

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- Department of Transport (DfT). The draft LTP programme for 2025/26 is based on a CRSTS settlement of £23,425,624.
2. A further sum of £2,768,000 has been allocated to Northumberland County Council by the NECA cabinet to supplement existing CRSTS funding, which it has recognized as being insufficient to sustain the highway network to the desired standard.
  3. The Council has also identified a further £2,500,000 of capital funding for highway maintenance through the Medium Term Financial Plan budget setting process for 2025/26.
  4. Furthermore, during the October 2024 budget statement, Central Government announced an additional £500m of funding for highway maintenance to uplift existing settlements, of which £9,049,254 has been allocated to NCC by NECA, albeit it is expected that this funding will be released in two separate tranches throughout the year as follows:
    - A. 1<sup>st</sup> Tranche – released at the start of the year totaling approx 75% of the annual allocation - £6,786,940
    - B. 2<sup>nd</sup> Tranche – will be released subject to the Council meeting certain criteria laid down by the DfT, totaling the remaining 25% of the annual allocation - £2,262,314
  5. Appendix A – F sets out the details of the recommended programmes for 2025/26
  6. The funding for the programmes was approved at the County Council meeting of 19<sup>th</sup> February 2025.

## Background

### LTP PROGRAMME 2025 - 26

7. The draft LTP programme 2025/26 is based on a total funding package of £37,742,878 which reflects a baseline allocation of £21,780,000 for highway infrastructure structural maintenance, £1,645,624 for integrated transport improvements, £2,768,000 for further highway infrastructure structural maintenance, £2,500,000 from the Councils own capital resources for maintenance specifically targeting the prevention of potholes forming and a further £9,049,254 from the highway maintenance funding uplift.
8. The £37,742,878 Local Transport Plan programme developed for 2025/26 consists of improvements and maintenance to address four key areas: Sustainable Transport; Safety; Roads; and Bridges (Structures and Landslips), the details of the 2025/26 LTP programme are set out in Appendix A to G.
9. The summary of proposed expenditure in 2024-25 across scheme types is as follows:

Appendix	Scheme Type	Proposed Expenditure
A	Sustainable Transport	£2,285,000

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<b>B</b>	Safety	£2,210,000
<b>C</b>	Roads	£17,505,624
<b>D</b>	Bridges, Structures and Landslips	£4,193,000
<b>E</b>	MTFP Pothole Fund	£2,500,000
<b>F</b>	NECA Highway Maintenance Uplift Fund (1 <sup>st</sup> Tranche)	£6,786,940
<b>G</b>	NECA Highway Maintenance Uplift Fund (2 <sup>nd</sup> Tranche)	£2,262,314
	<b>Total Programme</b>	<b>£37,742,878</b>

10. The LTP programme has been developed following a comprehensive review of the needs for the maintenance of the highway asset, identified road safety issues and potential improvement of the highway and transport network. Requests for improvements and maintenance received from the local community over time are recorded in the strategic asset management systems. County Council Members and Town and Parish Councils are provided with details of requests made from their own areas throughout the last year and they are asked to take these into account when considering their priorities for the programme.
11. Priorities for the 2025/26 programme were invited from County Council Members and Town and Parish Councils during summer 2024 and those put forward have been assessed against criteria from the Local Transport Plan and Transport Asset Management Plan (TAMP). These are then combined with consideration of road safety improvement needs, based on accident statistics and other data sources, and the asset management needs of the overall highway network, based on inspections, condition data and the network hierarchy, to determine an overall programme of capital investment.
12. It should be noted that in some cases the budget allocations contained in the Appendices to this report are estimates only. At this stage it is the issue or problem that has been prioritised for inclusion in the programme and the design process will provide options for finding a solution. The assessment of options takes account of a number of factors including value for money and affordability. Costs will be firmed up as the proposals proceed through the design process.
13. During 2024/25 four carriageway maintenance and 5 integrated transport schemes were deferred in order to release £720k of funding to address budget pressures on the LTP capital programme associated

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- with the design stage of Blyth Relief Road. Where still viable, these deferred schemes have been brought back into the 2025/26 programme.
14. It should also be noted that any schemes from the 2024/25 programme which are not completed by the end of the financial year will continue to be implemented in 2025/26 and are not detailed in this report.
  15. A brief description of the types of highways and transport issues addressed by the LTP programme is set out below.
  16. Priority for Integrated Transport is given to schemes that contribute to the achievements of the LTP objectives. The objectives reflect local needs and are related to North East Transport Plan (NETP) goals. The NETP is centred on connecting people to good employment opportunities, generating economic growth, while enabling the region and its people to move to healthier and greener more sustainable ways of travel.
  17. The improvement part of the programme is aimed at creating improvements for all types of users of the highway network. The allocations are split between different types of proposals aimed at making improvements for sustainable transport, as well as improvements for vehicular users such as public transport and road users. The improvements are designed to make the highway environment more attractive to pedestrians and cyclists, address areas of congestion and meet new and increased demands.
  18. The Highway Capital Maintenance programme is split between different types of proposals aimed at maintaining the highway infrastructure by achieving objectives set out in the Council's Transport Asset Management Plan (TAMP). Funds are allocated across the programme by applying a scoring process that has been developed following asset management principles in order to deliver the TAMP objectives.
  19. The majority of the highway maintenance programme is aimed at addressing the structural decline of our roads as they form the largest part of our highway assets. We also take account of the needs of the other asset groups such as footways and cycleways, drainage, structures and traffic management assets. A risk based approach is used to determine priorities for maintenance and is based on priorities at a strategic level, transport network level and asset maintenance level.
  20. It should be noted that proposed expenditure for Maintenance within the programme is £35,532,878 and for Integrated Transport is £2,210,000. These are generally in line with the expected allocations, but with Integrated Transport slightly exceeding the allocation and Maintenance expenditure at a slightly lower level to balance this to the overall allocation.

## **Sustainable Transport**

21. Improvements for sustainable transport are a significant feature within the LTP programme. This year the draft LTP for 2025/26 has a specific

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- allocation of £2,285,000 for walking and cycling as set out in Appendix A attached to this report.
22. This allocation includes £520,000 for schemes that provide improvements for sustainable transport including walking and cycling, as well as £1,765,000 for maintaining existing footpaths (rights of way), footways (along the side of the road) and cycleways (either part of the road or adjacent to it).
  23. Alongside these specific allocations, it should be noted that much of the Safety element of the programme in Appendix B will also contribute to ensuring that the highway environment is improved in a way that will encourage more walking and cycling.
  24. It should be noted that the Council continues with its initiative to produce Local Cycling and Walking Infrastructure Plans (LCWIPs) in Northumberland's main towns. Focusing on the main towns will ensure that key employment sites, travel to work areas, school transport interchanges and significant new housing developments are all considered. It is anticipated that as the LCWIPs develop then they will become a key consideration in future when bidding for external funding, seeking developer contributions and allocating funds within future LTP programmes for cycling and walking schemes.
  25. Major new cycleways are currently being implemented at North Seaton Road Ashington, A193 south of Bondicar Terrace Blyth, Hexham to Corbridge, Bedlington and Blyth Town Centre to Bebside through funding streams including Active Travel Fund, Transforming Cities Fund, Levelling Up Fund and Energising Blyth.
  26. It should be noted that a number of County Councillors and Town and Parish Councils put forward priorities for the introduction of new cycleways and footways which when assessed were considered to be beyond the funding scope that would be available through the LTP capital programme. The details of these potential cycleways and footways have been captured separately and recorded so that they can also be considered should any other appropriate sources of external funding or bidding opportunities for such schemes become available.
  27. The details of the proposed LTP Sustainable Transport Programme of £2,285,000 for 2025/26 is set out in Appendix A, attached to this report.

## Safety

28. An allocation of £2,210,000 has been made to improve safety on the highway network. Details of the programme are set out in Appendix B attached to this report
29. £1,350,000 is aimed at reducing the number and severity of road traffic casualties, through a programme of local safety schemes. The funding available for safety improvements to High Risk Sites will be £600,000. It also includes allocations of £200,000 for Rural Road Safety Improvements and £100,000 for Urban Road Safety Improvements.
30. £510,000 has been allocated to improve traffic management and traffic calming measures. Much of this funding will also create safer conditions where road safety concerns have been identified which will in turn encourage more walking and cycling.

31. A £350,000 allocation has been included to continue with the general refurbishment and renewal of existing signage and the replenishment of existing road markings. Both of these activities seek to improve the general safety for the highway user.

### **Roads**

32. This section of the programme is the largest part of the programme with an allocation of £17,505,624 for maintenance of existing roads, including drainage, traffic lights and car park maintenance.
33. The programme is guided by the principles of effective asset management and is made up of £7,815,000 for named carriageway repair and drainage schemes (of which £2,920,000 is on major roads and the resilient road network and £4,895,000 on other local roads); £4,310,000 for surface dressing; £290,000 for micro surfacing and retexturing; and finally £5,090,624 of general refurbishment which includes drainage, traffic signals, car parks and footways as well as preparatory work for the next year's surface treatment programme.
34. The details of the proposed Roads Programme of £17,505,624 for 2025/26 is set out in Appendix C attached to this report.

### **Bridges, Structures and Landslips**

35. An allocation of £3,221,000 has been made for bridge maintenance. Again, effective asset management is the main driver. This includes a programme that also addresses the maintenance backlog by providing bridge strengthening to a number of bridges as this continues to remain a key objective.
36. There is also an allocation of £972,000 for addressing landslips to enable stabilisation work as a cost effective approach to prevent the deterioration and potential loss of use of the network at critical locations throughout the County.
37. The details of the Bridges, Structures and Landslips Programme of £4,193,000 for 2025/26 is set out in Appendix D, attached to this report.

### **Medium Term Financial Plan – Pothole Fund**

38. A trial was carried out during summer 2023 which has indicated that an enhanced programme of planned structural patching would be beneficial to the condition and ride quality of the highway network rather than carrying out localised reactive repairs. This programme is being continued throughout 2025/26 using the £2,500,000 of pothole funding that has been provided through the Council's MTFP process.
39. The MTFP Pothole Fund programme will provide repairs to those minor roads already in poor condition, which will improve the overall condition of this network, building resilience and reducing long term costs. This will help to reduce the number of potholes that arise, improve condition and ride quality and minimise the need for future repairs in these areas.

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Identification and prioritisation of schemes has taken into account asset management principles in order to deliver Northumberland's Transport Asset Management Plan (TAMP) objectives.

40. The programme to address deterioration across the lower categories of our network has been split into two packages of work:
  - a. Carriageway repairs which will address some of the worst sections of the minor road network, providing essential structural maintenance and resurfacing works over and above that already planned within the LTP.
  - b. Small works to minor roads which will allow us to address those more discrete areas situated on the minor road network that are identified by the area teams to be in poor condition. Works will consist of smaller areas of resurfacing and structural patching.
41. The details of the MTFP Pothole Fund programme of £2,500,000 for 2025/26 is set out in Appendix E, attached to this report.

### **North East Combined Authority – Highway Maintenance Funding Uplift**

42. In December 2024, NECA was notified that the region would receive an uplift in highways maintenance funding for 2025/26 totalling £21,734,000. This funding is derived from the £500 million uplift announced by Central Government during the October budget statement and has been allocated to the region utilising the DfT's highways maintenance allocation formula.
43. NECA Cabinet have approved the recommendation that this funding is allocated to local authorities by replicating the DfT's highway maintenance formula, which gives Northumberland County Council a highway maintenance uplift fund for 2025/26 of £9,049,254.
44. Following on from the budget statement, DfT announced that the uplift funding would be initially distributed at 75% of the allocation with 25% held back until local authorities can prove that they are meeting certain criteria. Further details on the criteria to be met are still awaited.
45. Two programmes of work have been developed based on this 75/25 split of funding, primarily aimed at addressing those areas of the minor road network in a poor condition in line with the asset management principles laid down in the TAMP.
46. Details of the NECA Highway Maintenance Uplift Fund programme of £9,049,254 for 2025/26 is set out in Appendix F and G, attached to this report. It should be noted that works will not be progressed for the delivery of the 2<sup>nd</sup> tranche of the NECA Highways Maintenance Uplift Funds until NCC has received confirmation that it has met the necessary criteria to secure the remaining allocation of £2,262,314 from NECA.

### **Consultation with Local Area Committees**

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47. The draft LTP programmes for 2025/26 were consulted upon through the Council's Local Area Committees, at their meetings held in February 2025. The response to the proposed programme was positive with some members pleased to see individual schemes within their own areas. Assurances have been given that the priorities in the draft maintenance programmes that were presented are based on a comprehensive assessment of available data, information and evidence. The condition of the network will continue to be monitored and if there are particular issues that arise throughout the year and require urgent attention, the programme can be amended to accommodate them, as appropriate. The comments that were made at the Local Area Committees regarding the proposed programme were considered before this report was completed and the recommended programme was finalised.

### **Next Steps**

- 48. Following agreement of the recommended programmes, preparation will commence for delivery of the programmes.
- 49. All County Council members and Town and Parish Councils who put forward priorities for the LTP Programme will then be provided with further information regarding the outcome of the assessment of their submission and whether it has been possible to include their priority schemes within the programme for this year.



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### Implications Arising out of the Report

<b>Policy</b>	The proposed programme is consistent with existing policies
<b>Finance and value for money</b>	The Programme allocations are within the budget available for 2025/26 through DfT/NECA funding and the additional County Council capital agreed in the 2025/26 Medium Term Financial Plan.
<b>Legal</b>	None
<b>Procurement</b>	Not applicable
<b>Human Resources</b>	None
<b>Property</b>	None
<b>Equalities</b> (Impact Assessment attached) Yes <input type="checkbox"/> No <input type="checkbox"/> N/A <input type="checkbox"/>	<p>As a key issue for Northumberland, the needs of those that are socially excluded have been taken into account in the development of this programme.</p> <p>Improvement to footways will improve accessibility for pedestrians and those with mobility issues.</p>
<b>Risk Assessment</b>	<p>The programme has been developed to minimise risks to the travelling public whether they are travelling on our roads or footways.</p> <p>Risks to the delivery of any individual scheme within the programme will be considered during scheme development. By managing risk at a scheme level, the risks to delivery of the overall programme will be controlled.</p>
<b>Crime &amp; Disorder</b>	Not applicable
<b>Customer Consideration</b>	The delivery of the programme will improve the highways and transport network in Northumberland for the benefit of the travelling public.
<b>Health and Wellbeing</b>	Schemes to encourage more active travel through improved infrastructure for walking and cycling, road safety measures and improvement to the condition of footways and roads all act to improve the overall health and wellbeing of our communities.
<b>Carbon reduction</b>	Consideration is provided to using products based on their sustainable performance in use and opportunities for reuse and recycling at the end of life.

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Wards	All
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### **Background papers:**

### **Author and Contact Details**

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**DECISION TAKEN**

**Title of Officer:** Executive Director Place and Regeneration: Simon Neilson  
  
Cabinet Member: John Riddle – Improving our Roads and Highways

**Subject:** Local Transport Plan (LTP) and Highway Maintenance Pothole Repair Fund programmes for 2025/26

**Consultation:** Consultation carried out with Local Area Committees at February 2025 meetings

**Decision Taken:** To approve the LTP (Appendices A-D), Highway Maintenance Investment in U and C Roads and Footways (Appendix E), and Highway Maintenance Pothole Repair Fund programmes for 2025/26 as described in the attached report

Signature of Executive Director



Signature of Cabinet Member



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Date  
20/03/25

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Date  
21/03/25

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