# Alnmouth Parish Neighbourhood Development Plan

# 2020-2036

**Submission Version October 2020** 

# **Consultation Statement**

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# 1. Introduction

- 1.1 This consultation statement has been prepared to fulfil the legal obligations set out in the Neighbourhood Planning (General) Regulations 2012. Regulation 15(2), defines what a consultation statement must contain:
  - Details of the persons and bodies who were consulted about the proposed neighbourhood development plan;
  - An explanation of how the persons and bodies were consulted;
  - A summary of the main issues and concerns raised by the persons consulted; and
  - A description of how those issues and concerns have been considered and where relevant, addressed in the proposed neighbourhood development plan.
- 1.2 In order to meet the requirements of the Regulations, this consultation statement sets out:
  - The background to the preparation of the Alnmouth Parish Neighbourhood Development Plan (the 'APNDP');
  - A summary of the publicity, engagement and consultation that has helped to shape and inform preparation of the APNDP;
  - Details of those consulted about the APNDP at the various stages of plan preparation and the extent to which efforts were made to ensure the APNDP was prepared with support and input from the local community; and
  - A description of the changes made to the APNDP in response to consultation and engagement.
- 1.3 Alnmouth Parish Council ('APC') considers that the extent of engagement meets the obligations set out in the regulations.
- 1.4 The consultation statement is intended to help the independent examiner review the process of the preparation of the APNDP and make any appropriate recommendations in relation to the APNDP, having regard to the extensive and iterative processes employed in preparing the Submission Draft APNDP.

# 2. Background to the Alnmouth Parish Neighbourhood Development Plan

- 2.1 On 15 October 2019, the civil parish of Alnmouth was designated as a neighbourhood area for the purposes of neighbourhood planning. APC led the plan preparation process.
- 2.2 During the preparation of the plan, the APC have been supported by Northumberland County Council ('NCC'), the local planning authority. This support has sought to ensure that the APNDP reflects both the wishes of the local community but that it will also meet the statutory 'basic conditions'. The preparation of the APNDP has involved comprehensive and inclusive publicity, engagement and consultation, which will be discussed further in this document.
- 2.3 The Pre-Submission Draft Plan was subject to consultation during March and April 2020 and again between July and September 2020. The draft Plan identified:
  - The context in which the Plan had been prepared an overview of Alnmouth, and the key issue for the plan to address;
  - The aim of the Plan;
  - How the aim of the Plan will be delivered through the planning policy.
- 2.4 A second round of consultation on the Pre-Submission Draft Plan was necessary because the first took place during the period within which social distancing restrictions were brought into force. Therefore, it would have been inappropriate and legally unsound for the Plan to be submitted to the County Council.
- 2.5 The Submission Draft Alnmouth Parish Neighbourhood Development Plan is a revised version of the Pre-Submission Draft Plan. It is supported by an updated evidence base and has been modified to take into account of representations received.

## 3. Pre-Submission Engagement

- 3.1 The first consultation on the Pre-Submission Draft APNDP (March 2020) took place between 5 March and 20 April 2020. In advance of the commencement of the consultation NCC provided advice to ensure it was in accordance with Regulation 14 of the Neighbourhood Planning (General) Regulations 2012.
- 3.2 The local community, consultation bodies and other interested parties (Appendix 1) were informed of the consultation on the draft ANDP and the opportunity to comment on the Plan in the following ways:
  - An article was published in the Northumberland Gazette on 2 March 2020 (Appendix 2)
  - Notices were published in the Alnmouth Village Newsletter in February and March 2020. This paper is distributed to all households in the Parish (Appendix 3)
  - A letter was set to the consultation bodies (Appendix 4)
  - Copies of the draft plan were available in the foyer of the Hindmarsh Hall, Alnmouth and the Porch of St John the Baptist Parish Church, Alnmouth
  - The draft plan and supporting documents were available online <u>www.alnmouthparishcouncil.org.uk</u>
  - A drop-in event was held on Saturday 14 March 2020 at Hindmarsh Hall between 10am and 12noon where copies of the Plan were available to view.
- 3.3 Responses were received from:
  - The Coal Authority
  - The Environment Agency
  - Highways England
  - Historic England
  - The Marine Management Organisation
  - National Grid
  - Northumberland County Council
  - 5 local residents

- 3.4. A second 8-week consultation on the Pre-Submission Draft Plan took place between 20 July and 16 September 2020. The arrangements for this consultation adhered to the advice published by Northumberland County Council to ensure safe and equitable public engagement. In brief, these comprised the following:
  - A notice was published in the Alnmouth Village Newsletter in August 2020 (Appendix 3)
  - A letter was set to the consultation bodies (Appendix 4)
  - The draft plan and supporting documents were available online <u>www.alnmouthparishcouncil.org.uk</u>
  - Hard copies of the draft plan and background paper were available on request to be sent by post to people who do not have access to the internet or who are shielding.
- 3.5 Responses were received from:
  - Natural England
  - The Coal Authority
  - National Grid
  - Lesbury Parish Council
  - Highways England
  - Historic England
  - Rev Lynda Coulthard, Methodist Minister for Alnmouth Methodist Church
  - Northumberland County Council
  - 1 local resident
- 3.5 The responses to both consultations and details of how they have been taken account of in the Submission Draft APNDP are included in Appendix 5.

# 4. Conclusions

- 4.1 The submission version of the APNDP is the outcome of extensive engagement. Throughout the plan-making process, guidance, input and support has been obtained from various sources, all of which has been afforded due consideration in the preparation of the plan.
- 4.2 This has resulted in a Submission APNDP that reflects the community's aspirations for the area and the advice of stakeholders, whilst being in general conformity with local and national planning policy and that meets the basic conditions.
- 4.3 This Consultation Statement demonstrates that the publicity, consultation and engagement on the Plan has been meaningful, effective, proportionate and valuable in shaping the Plan, which will benefit current and future communities in Alnmouth Parish.

# Appendix 1: Consultation Bodies

Consultation Body	Organisation	Contact	
Local Planning Authority			
		Tel: 01670 625542	
		Email: rob.murfin@northumberland.gov.uk	
		David English (Planning Manager, Neighbourhood Planning and Infrastructure), Northumberland County Council, County Hall, Morpeth, Northumberland, NE61 2EF	
		Tel: 01670 623619	
		Email: david.english@northumberland.gov.uk	
The Coal Authority	The Coal Authority	Planning and Local Authority Liaison, The Coal Authority, 200 Lichfield Lane, Berry Lane,	
		Mansfield, Nottinghamshire, NG18 4RG	
		Email: planningconsultation@coal.gov.uk	
Homes England	Homes England Homes England, St George's House, Kingsway, Team Valley, Gateshead		
		NE11 ONA	
		Email: enquiries@homesengland.gov.uk	
Natural England	Natural England	Consultation Service, Natural England, Hornbeam House, Electra Way, Crewe Business	
		Park, Crewe, CW1 6GJ	
		Email: consultations@naturalengland.org.uk	
The Environment Agency	The Environment Agency	Planning Consultations, Environment Agency, Tyneside House, Skinnerburn Road, Newcastle Business Park, Newcastle upon Tyne, NE4 7AR	
		Email: planning.nane@environment-agency.gov.uk	
Historic Buildings and	Historic England	Historic England, 41-44 Sandgate, Newcastle upon Tyne, NE1 3JF	
Monuments Commission for England		Email: <u>e-neast@HistoricEngland.org.uk</u>	

Consultation Body	Organisation	Contact	
Network Rail Infrastructure Limited	Network Rail Infrastructure Limited	Network Rail Infrastructure Limited, George Stephenson House, Toft Hill, York, Y01 6JT townplanning.LNE@networkrail.co.uk	
Highways England	Highways England	Asset Development Team - Yorkshire and North East, Highways England, Lateral, 8 City Walk, Leeds, LS11 9AT	
		Email: PlanningYNE@highwaysengland.co.uk	
Relevant Primary Care Trust	NHS Northumberland Clinical Commissioning Group	NHS Northumberland Clinical Commissioning Group, County Hall, Morpeth, Northumberland, NE61 2EF Tel.: 01670335161 Email: <u>norccg.enquiries@nhs.net</u> Jamie Mitchell	
		Head of Commissioning, Estates and Premises NHS Northumberland Clinical Commissioning Group Email: jamie.mitchell4@nhs.net	
Any person who owns	Avonline	Avonline, 42 Ashton Vale Road, Ashton Vale, Bristol, BS3 2AX	
or controls electronic		Tel.: 0117 953 1111	
communications Email: info@avonline.co.uk		Email: info@avonline.co.uk	
apparatus situated in any part of the area of the local planning	British Telecommunications Plc.	British Telecommunications Plc, Openreach Newsites PP 4AB, 21-23 Carliol Square, Newcastle CTE, Newcastle upon Tyne, NE1 1BB	
authority	Briskona	enquiries@briskona.com	
	CTIL (Acting on behalf of Vodafone and O2)	Cornerstone Telecommunications Infrastructure Limited, EMF Enquiries, Building 1330 – The Exchange, Arlington Business Park, Theale, Berkshire, RG7 4SA	
		Email: <u>EMF.Enquiries@ctil.co.uk</u>	
	EE	Alex Jackman, Corporate and Financial Affairs Department, EE, The Point, 37 North Wharf Road, London, W2 1AG	
		Email: public.affairs@ee.co.uk	
	Three	Jane Evans, Three, Great Brighams, Mead Vastern Road, Reading, RG1 8DJ	
		Email: jane.evans@three.co.uk	

Consultation Body	Organisation	Contact	
	Virgin Media Limited	Virgin Media Limited, Unit 2, Network House, New York Way, New York Industrial Park, Newcastle upon Tyne, NE27 0QF	
		Virgin Media Limited (Head Office), 270 & 280 Bartley Way, Bartley Wood Business Park, Hook, Hampshire, RG27 9UP	
Wildcard Networks       Wildcard Networks, Reliance House, Skinnerburn F         info@wildcard.net.uk		Wildcard Networks, Reliance House, Skinnerburn Road, Newcastle upon Tyne, NE4 7AN info@wildcard.net.uk	
	Arqiva	Email: community.relations@arqiva.com	
	Openreach	newsitereceptionedinburgh@openreach.co.uk	
		Cornerstone Telecommunications Infrastructure Limited, EMF Enquiries, Building 1330 – The Exchange, Arlington Business Park, Theale, Berkshire, RG7 4SA	
communications code		Email: <u>EMF.Enquiries@ctil.co.uk</u>	
applies	EE	Alex Jackman, Corporate and Financial Affairs Department, EE, The Point, 37 North Wharf Road, London, W2 1AG	
		Email: public.affairs@ee.co.uk	
	Three	Jane Evans, Three, Great Brighams, Mead Vastern Road, Reading, RG1 8DJ Email: jane.evans@three.co.uk	
Any person to whom a Northern Powergrid Northern Powergrid, Records and Information, Manor House, Station Road		Northern Powergrid, Records and Information, Manor House, Station Road, Penshaw,	
licence has been		Houghton le Spring, County Durham, DH4 7LA	
under section 6(1)(b) Tyne, NE1 3AZ		Matt Verlander, Avison Young, Central Square South, Orchard Street, Newcastle upon Tyne, NE1 3AZ	
and (c) of the Electricity Act 1989.		Email: nationalgrid.uk@avisonyoung.com	
		Spencer Jefferies, Town Planner, National Grid, National Grid House.	
		Warwick Technology Park, Gallows Hill, Warwick, CV34 6DA	
		Email: box.landandacquisitions@nationalgrid.com	

Consultation Body Organisation Contact		Contact	
Any a person to whom a licence has been granted under section 7(2) of the Gas Act 1986.	Northern Gas Networks	Northern Gas Networks, 1100 Century Way, Thorp Business Park, Colton, Leeds, LS15 8TU	
Sewerage undertaker	Northumbrian Water Limited	Katherine Dobson, Planning Team Leader, Northumbrian Water Limited, Leat House, Pattinson Road, Washington, Tyne and Wear, NE38 8LB katherine.dobson@nwl.co.uk	
Water undertaker	Northumbrian Water Limited	Katherine Dobson, Planning Team Leader, Northumbrian Water Limited, Leat House, Pattinson Road, Washington, Tyne and Wear, NE38 8LB katherine.dobson@nwl.co.uk	
Marine Management Organisation	Marine Management Organisation	Stakeholder & Networks Officer, Marine Management Organisation, PO Box 1275, Newcastle upon Tyne, NE99 5BN Email: <u>consultations.mmo@marinemanagement.org.uk</u>	
Adjoining local authorities	Lesbury Parish Council	Mrs E Taylor, Clerk Rivendell, Steppey Lane, Lesbury, Northumberland, NE66 3PU Tel. (daytime): 01665 830040 Email: <u>lesburyparishclerk@googlemail.com</u>	
	Shilbottle Parish Council	Mr Daniel Metcalf, Clerk Mejdel House, 30 Grange Road, Shilbottle, Northumberland, NE66 2XN Tel. (daytime): 01665 575369 / Tel. (mobile): 07714 262 502 Email: <u>Daniel.metcalf1@hotmail.co.uk</u>	
	Warkworth Parish Council	Mrs Karon Hadfield, Clerk 30 Rothbury Drive, Ashington, Northumberland, NE63 8TQ Tel. (mobile): 07841 650640 Email: <u>warkworthparish@gmail.com</u>	
Voluntary Bodies some	Sean Henderson, Secretary,	Hotspur Park, Alnmouth Rd, Lesbury, Northumberland, NE66 3PX	

Consultation Body	Organisation	Contact	
or all of whose	Alnmouth Utd FC	sean1970tht@hotmail.com	
activities benefit all or any part of the neighbourhood area	Andrew Hodgeson, Chair, Alnmouth & Lesbury CC	The Wicket, Alnmouth Rd, Lesbury, Northumberland, NE66 3PX secretary@alnmouthlesburycricketclub.co.uk	
	Ian Simpson, Secretary, Alnmouth Village GC	The Club House, Marine Rd, Alnmouth, Northumberland, NE66 2RZ secretaryavgc@btconnect.com	
	Kathryn Archibald, Secretary, Alnmouth WI	info@alnmouthwi.co.uk	
	Donald Hall, Chair, Alnmouth Burgage Holders	PO Box 128, Alnmouth, Northumberland, NE66 9EJ alnmouthburgageholders@outlook.com	
Bodies which represent the interests of different	Rev Ian MacKarill, Vicar Aln & Coastland Parishes	Vicarage, Lesbury, Northumberland, NE66 3AU rev@mackarill.co.uk	
religious groups in the neighbourhood area	Rev Lynd Coulthard, Minister The Methodist Church	The Chapel, Chapel Lane, Alnmouth, Northumberland, NE66 2RR	
Bodies which represent the interests of different racial, ethnic or national groups in the neighbourhood area		None identified by the Parish	
Bodies which represent the interests of persons carrying on business in the neighbourhood area		None identified by the Parish	
Bodies which represent the interests of disabled persons in the neighbourhood area		None identified by the Parish	

Organisations, which have asked to be notified about neighbourhood plans in Northumberland		
The Theatres Trust	Mark Price (Planning and Heritage Adviser), The Theatres Trust, 22 Charing Cross Road, London, WC2H 0QL Email: <u>mark.price@theatrestrust.org.uk</u>	
Sustrans	Sustrans, 2 Cathedral Square, College Green, Bristol, BS1 5DD Email: <u>reception@sustrans.org.uk</u>	
National Farmers Union	Andy Stephenson, Planning, National Farmers Union, Agriculture House, 207 Tadcaster Road, York, YO24 1UD Email: <u>andrew.stephenson@nfu.org.uk</u>	
All Things Neighbourhood Planning	Ed Dade ( <u>www.neighbourhood-planning.co.uk</u> ) Email: <u>info@neighbourhood-planning.co.uk</u>	
SSA Planning	Steve Simms <u>steve.simms@ssaplanning.co.uk</u> Mark McGovern <u>mark.mcgovern@ssaplanning.co.uk</u>	
Quod Planning	Estelle Hutchinson <u>Estelle.hutchinson@quod.com</u>	
Tetlow King Planning	Consultation@tetlow-king.co.uk	

# Appendix 2: Article in Northumberland Gazette, 2 March 2020



#### February 2020

### The Neighbourhood Plan

Work on the Neighbourhood Plan continues apace. The Parish Council is working closely with the NCC Planning Department and will soon have completed the Draft Plan. It is expected that extensive consultation with various interested parties including neighbouring Parish Councils will start in March. Remember - this is a Single Issue Plan which if accepted by the Authorities will ensure that permission for any new dwelling is subject to a Permanent Residency condition.

This process will of course include asking parishioners for comments and to facilitate this,the Parish Council will organise Drop-In sessions so that anyone can come along to inspect the plans and ask questions. These sessions will be well advertised in the Newsletter, on posters and on Noticeboards around the Parish. Documents will also be available on: www.alnmouthparishcouncil.org.uk

#### March 2020

#### Neighbourhood Plan:

## Public Consultation & Information Sessions

Progress on the Neighbourhood Plan continues. The next stage requires a six-week Public Consultation Period. During this period, (which will run from the **5**th **March 2020**) draft copies of the Plan with be available for inspection in the Porch of St John the Baptist and the Hindmarsh Hall. There will also be two Drop In sessions on **Saturdays the 14**th **& 28**th **of March** in the Hindmarsh Hall. Both will last from 10am to noon. Members of the Parish Council will be available to answer any questions you may have. Details of how you can comment on the Plan which intends to ensure that all new dwellings in the Parish with subject to a permanent residency condition, will be widely advertised.

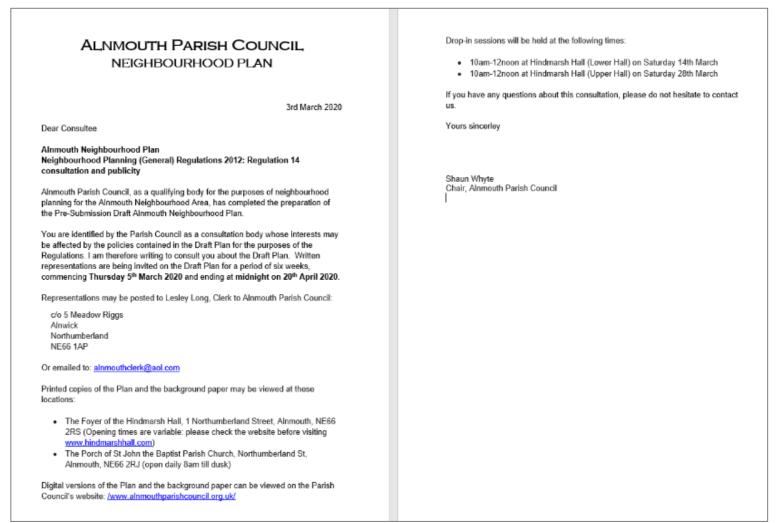
#### July 2020

#### Neighbourhood Plan

If you recall, the Lockdown de-railed the Alnmouth Parish Neighbourhood Plan's Public Consultation in March which had to be called off half way through. The Government has now allowed the process to be re-booted and you may have already seen signs announcing the Consultation period has been restarted from 20th July. It will run for 8 weeks and closes on the 16th September. For obvious reasons there will not be any Drop In Sessions this time and the documents will not be available for public inspection, but if you would like a copy sent to you or have any queries please call the APC Chair Shaun Whyte on 01655 830028. Comments to our Clerk please.

#### **Appendix 4: Letters to Consultation Bodies**

#### March 2020



#### July 2020

## **ALNMOUTH PARISH COUNCIL**

Parish Clerk: Lesley Long

5 Meadow Riggs, Alnwick, Northumberland. NE66 1AP Tel: 01665 606841 Email: alnmouthclerk@aol.com

18<sup>th</sup> July 2020

Dear Consultee

Alnmouth Neighbourhood Plan Neighbourhood Planning (General) Regulations 2012: Regulation 14 Consultation and Publicity

Alnmouth Parish Council, as a qualifying body for the purposes of neighbourhood planning for the Alnmouth Neighbourhood Area, has completed the preparation of the Pre-Submission Draft Alnmouth Neighbourhood Plan.

You are identified by the Parish Council as a consultation body whose interests may be affected by the policies contained in the Draft Plan for the purposes of the Regulations. I am therefore writing to consult you about the Draft Plan. Written representations are being invited on the Draft Plan for a period of eight weeks, commencing Monday 20<sup>th</sup> July 2020 and ending at midnight on Wednesday 16<sup>th</sup> September, 2020.

Please note that an earlier Regulation 14 Consultation (Mar/April 2020) was suspended because of social distancing restrictions in force due to coronavirus. We are now satisfied that we can consult on our proposals in a safe and equitable manner, having regard to current Government advice on public access to buildings and social distancing. Representations may be posted to Lesley Long, Clerk to Alnmouth Parish Council:

c/o 5 Meadow Riggs Alnwick Northumberland NE66 1AP

Or emailed to: ainmouthclerk@aol.com

Printed copies of the Plan and the Background Paper may <u>obtained</u> by contacting the Clerk. Tel 01665 606841.

Digital versions of the Plan and the background paper can be viewed on the Parish Council's website: /www.alnmouthparishcouncil.org.uk/

If you have any questions about this consultation, please do not hesitate to contact us.

Yours faithfully



Shaun Whyte Chair, Alnmouth Parish Council

# Appendix 5: Pre-Submission Consultation - Written Comments and APC Responses

# First Consultation on Pre-Submission Draft Plan March to April 2020

Consultee	Comment	Response from APC
The Coal	The Neighbourhood Plan area lies within the current defined coalfield.	Noted. No amendments
Authority	However the Neighbourhood Plan area does not contain any surface	required.
	coal resources or recorded risks from past coal mining activity at	
	shallow depth. On the basis of the above the Coal Authority has no	
	specific comments to make on the Neighbourhood Plan.	
The Environment	Based on matters within our remit, it is considered that we have no	Noted. No amendments
Agency	comments to make on the Pre-Submission Alnmouth Neighbourhood	required.
	Plan.	
Highways	Strategic Road Network Context: Considering the location of	Noted. No amendments
England	Alnmouth Parish, the A1 is the only part of the SRN which could be	required.
	impacted by development proposals within the parish, with the	
	junction with the A1068 located approximately 3.5 miles to the north-	
	west and various other at-grade junctions approximately 3 miles west	
	of the parish boundary, via Shilbottle. We have undertaken a review	
	of the NDP and have no particular concerns with the provisions	
	therein. As the NDP does not seek to allocate land for housing or	
	identify any future housing numbers the permanent residency	
	condition stipulated is not of concern to Highways England regarding	
	the safe and efficient operation of the SRN.	

Consultee	Comment	Response from APC
Historic England	We have no comment to make on the draft plan.	Noted. No amendments required.
The Marine Management Organisation	The MMO had no specific comments to make on the draft Plan.	Noted. No amendments required.
National Grid	An assessment has been carried out with respect to National Grid's electricity and gas transmission assets which include high voltage electricity assets and high-pressure gas pipelines. National Grid has identified that it has no record of such assets within the Neighbourhood Plan area.	Noted. No amendments required.
Northumberland County Council	We would like to congratulate the Parish Council on reaching this stage in plan preparation. We have reviewed the evidence presented in support of the Neighbourhood Plan and would agree that the introduction of occupancy controls would be appropriate having regard to that evidence. However, in order to allow for alternative controls over the occupation of new dwellings, and, in the interests of fairness, to ensure that reasonable opportunities remain to rebuild dwellings without such controls being introduced, we have recommended some minor modifications to the policy. These suggestions are set out in Annex A to this letter. Our suggested changes seek to ensure that the policy meets the 'basic conditions' and in particular that, having regard to national policy and guidance it would be appropriate to make the Neighbourhood Plan;	Comments noted and support welcomed. The Parish Council agrees that the suggested amendments are appropriate. Amend the policy and supporting text as suggested.

Consultee	Comment	Response from APC
	and the need to ensure the Plan does not breach and is otherwise	
	compatible with European Union obligations.	
	Changes suggested to the policy would ensure that the occupation	
	restriction would apply to all new dwellings, with the exception of	
	proposals to rebuild dwellings since adding occupation controls in	
	such circumstances would, in our opinion, be generally unreasonable,	
	and has the possibility that failure to allow this exemption could be	
	seen as interfering with rights established in Article 8 of the European	
	Convention on Human Rights regarding the right to respect for private	
	life and family. These rights seek to ensure protections to existing	
	property rights; hence the imposition of additional burdens on a	
	rebuilt property on the same site could be seen as unreasonable.	
	We have more recently considered whether sufficient controls can be	
	created to limit occupation in the way proposed through the effective	
	use of planning conditions. Having regard to policies currently being	
	applied elsewhere in England, particularly in St Ives in Cornwall, we	
	are aware that the use of planning conditions has been successfully	
	defended in planning appeals and are seen by the Planning	
	Inspectorate as a sufficient and enforceable measure to control	
	occupation of new dwellings. We have recommended modification in	
	this respect.	
	We also recommend that some additional supporting text in the Plan	
	would help in giving an indication of the types of documentary	
	evidence that occupiers could use to demonstrate occupation as a	
	principal residence. A suggestion in this respect is shown in Annex A	

Consultee	Comment	Response from APC
	to this letter.	
	Annex A	
	Suggested modifications to Policy:	
	Proposals for new housing, excluding replacement dwellings, will only be supported where first and future occupation is restricted in perpetuity to ensure that each new dwelling is occupied only as a Principal Residence. Principal Residence housing is that which is occupied as the sole or main home of the occupants and where the occupants spend the majority of their time when not working away from home. The restriction will be secured through a planning condition or, if necessary, through a planning obligation secured under section 106 of the Town and Country Planning Act 1990, or any subsequent successor legislation legal agreement. The restriction will require occupiers to keep proof that they are occupying the dwelling only as a principal residence. Occupiers will be obliged to provide this proof whenever requested to do so by Northumberland Country Council.	
	Suggested modifications to supporting text:	
	We would recommend that the supporting text in the Plan includes	

Consultee	Comment	Response from APC
	reference to the types of proof that could be provided to demonstrate compliance with occupancy controls. This could include, amongst other things, occupiers:	
	<ul> <li>being registered on the local electoral register;</li> <li>being registered with a local GP or other medical practitioners;</li> <li>being registered to attend local schools; and</li> <li>providing details of other property ownership and occupation elsewhere.</li> </ul>	
	A modification to this effect would be helpful in explaining what records an occupier may be expected to produce on request.	
Aongus and Judith Mullen	We support the permanent residency condition on newly built or created dwellings in the Parish. We would suggest that the permanent residency condition should also be applied to Planning Permissions involving a significant increase in the surface area of a dwelling.	Comments noted and support welcomed. It would not be appropriate to impose occupation controls on part of a dwelling created through increasing its surface area (we presume this means an extension to the dwelling) since this would not involve the creation of an additional planning unit for the

Consultee	Comment	Response from APC
		purposes of interpreting and
		applying development plan
		policy. Controls on
		occupation introduced
		through the proposed policy
		could not reasonably or
		practicably be applied to
		only part of a dwelling
		created as an extension to
		that dwelling. This would
		not make practical sense.
		Furthermore, it would be
		unlawful to impose
		occupation controls through
		planning conditions on an
		existing dwelling simply
		because it may be enlarged.
		No amendments proposed.
Bill Bourne	The Parish Council has been concerned about the problem of	Support for the intention
	maintaining a viable residential population in Alnmouth for many	welcomed. Opinions on
	years and the present Council is to be congratulated for taking steps	impact and efficacy of the
	to address the issue.	Parish Council's objectives
	I support the Council's underlying intention but am unable to support	and the proposed policy
	this proposal and would object to its implementation. My reasons for	noted.
	this are as follows:	

Consultee	Comment	Response from APC
	Complex problems are rarely susceptible to simple solutions.	The Parish Council accept
	What is being proposed will not, in my view, have the intended	that the issues it seeks to
	impact upon Alnmouth's demographic situation and should be	address through the
	rejected if only on the grounds that ineffective regulations	Neighbourhood Plan are
	should not be introduced because they bring the whole process	complex. Other solutions
	into disrepute.	may exist, for example
	• The proposal does nothing to address the affordability of	through taxation regimes.
	housing in Alnmouth. As the Background Paper makes clear, the	However, these are not
	median house price to median income ratio is higher in	within the remit of
	Alnmouth than for the County as a whole, which is in turn	neighbourhood planning and
	higher than for other North-East Local Authority Areas. This is in	are beyond the control of
	part driven by "people looking to retire to the district with	the Parish Council.
	much stronger purchasing power than local residents" (Alnwick	
	District Local Development Framework 2007). It is clear that the	Second homes do not attract
	real problem is not merely how to sustain a viable residential	any council tax concession in
	population, but how to sustain one which is not primarily	Northumberland.
	composed of retired persons.	The proposal fits directly
	<ul> <li>The potential for new build in the parish is limited, so the</li> </ul>	with draft policies proposed
	proposal, in the short term at least, is restricted to so few	through the
	developments as to be insignificant in its effect.	Northumberland Local Plan.
	<ul> <li>It may be simple to control holiday cottages which are</li> </ul>	The Parish Council has
	registered as businesses, but it is hard to see how second	pursued the matter through
	homes can be controlled. I may be wrong, but I understand that	the Neighbourhood Plan
	the Local Authority can identify second homes only by the	because there is no certainty
	Council Tax concession they attract. The draft policy for	that a new Local Plan will

Consultee	Comment	Response from APC
	Principal Residence Housing suggests defining a new dwelling as the "sole or main home of the occupants and where the	pass examination.
	occupants spend the majority of their time when not working	Controls imposed through
	away from home". How and by whom is this going to be	planning conditions and
	defined, quantified, and monitored? Is there anything to	through planning obligations
	prevent a member of a family normally resident in Newcastle	are legally enforceable by
	identifying their new house in Alnmouth as their principal	the local planning authority
	residence, paying the Council Tax on it, and using it as a second	and are revealed through
	home? They would be spending the majority of their time in it	land registry information
	when not working away from it.	which must be provided
	• By restricting future supply, the proposal could drive up the	when property is bought.
	value of existing potential second home/holiday cottages in the parish.	We have no reason to expect that such controls cannot or
	<ul> <li>It is not clear how this proposal fits with the emerging Northumberland Local Plan and it might better to develop a</li> </ul>	would not be enforced.
	strategy on a County basis rather than piecemeal measures.	We accept that there will
		always be people who may
	I should declare an interest. My wife and I moved to Alnmouth upon	wish to manipulate any
	retirement and converted a derelict building on a large plot of land	system of controls.
	into a house. We are currently developing a house on a neighbouring	However, we would firmly
	plot for us to move into when we are too old to live where we do now	reject any suggestion that
	(another of Alnmouth's housing problems is a lack of suitable housing	this means the policy would
	for elderly people) and we would want to rent it out until we need to	be ineffective. The policy
	move into it ourselves. If the Parish Council's proposal is implemented	would be effective in
	we would not be able to do this. A measure of the ineffectiveness of	controlling future new

Consultee	Comment	Response from APC
	the proposal is that it would not prevent our moving into our new	residential development.
	house and letting out our current one as a holiday home.	We appreciate that the
	If the Local Authorities are serious about engineering the demography	policy provides only part of
	of communities like Alnmouth in the interests of sustainable	the solution to the
	development they should concentrate their efforts on the provision of	objectives being pursued by
	affordable homes, particularly for young families with children. It is	the Parish Council. In our
	better to solve a problem by proactively doing something than by	opinion this does not mean
	stopping someone doing something else and trusting that good will arise. It is to be hoped that a sensible housing policy not dependent	that it is not worthwhile.
	upon private developers will be a feature of the emerging	The personal circumstances
	Northumberland Local Plan but, in the meantime, I urge rejection of	and aspirations described in
	the proposal.	this representation are also
		noted. The Parish Council
		considers that the intentions
		described involving the
		construction of another
		dwelling are precisely those
		that we consider need to be
		controlled. The alternative
		scenario without the policy
		would result in there being
		two dwellings in this
		person's control, both of
		which could be let as holiday
		accommodation or used as

Consultee	Comment	Response from APC
		second homes. No amendments required.
E McKee	I understand that the Neighbourhood plan may be amended to include a restrictive provision that would prevent the modification or enlargement of a property for commercial gain without prior permission. The applicant would be required to declare the reason at this stage. I believe that it is vitally important to establish a ratio of permanent residents to holiday visitors and to maintain that balance for the benefit of both. It is to the Parish Council credit that they recognize the developing situation at this early stage.	Comments noted and support welcomed. No such modification to the Plan described in this representation has been proposed by the Parish Council. <b>No amendments required.</b>
Isabel Chalmers	Having had the opportunity to study the Alnmouth Neighbourhood Plan I would like to make the following comment on the Proposed Planning Policy. I wish to fully support the proposed policy but feel very strongly in addition to the proposal for new housing/flats the following further restriction should be included. That Permanent Residency condition should also be attached to those Planning Permissions proposing to significantly increase the floor area of existing properties, for use as holiday accommodation or second homes.	Comments noted and support welcomed. Planning permission is not generally required under current legislation for the use of a dwelling as a second home or as holiday accommodation since both uses fall within the same use class as a dwelling house for planning purposes (unless it can be demonstrated that a material change of use has occurred).

Consultee	Comment	Response from APC
		It would be unlawful to
		impose occupation controls
		through planning conditions
		on an existing dwelling
		simply because it may be
		enlarged. No amendments
		proposed.
Sandy and Mike	Here are our comments on the proposed Neighbourhood Plan	Comments and opinions
Clements	submission.	noted by the Parish Council.
		We recognise that the
	1. Most people would agree, we are sure, that a sense of community	proposal to introduce this
	is desirable and important to a village like Alnmouth. However we do	policy may have limited
	not agree with limiting the few, future new developments to	impact due to the
	permanent residences. This seems to be the trend without the need	expectation that few new
	for a planning constraint.	dwellings may be built in the
	In summary, we think this is a well meant proposal but is likely to be a	Parish. However, in our
	symbolic gesture with few hard arguments to support it. Also it could	opinion, this does not negate
	have the opposite effect to the one desired by discouraging those	the purpose of the objective
	who start as second home owners but who then take up permanent	and it is not possible to
	residence.	predict all future windfall
		development.
	2. Shaun's foreword, which we assume is not part of the plan itself,	
	includes the following statement as a context:	We also recognise and
	"This Plan, whilst simple in scope is a modest attempt to protect what	celebrate the fact that there
	we have and arrest the inexorable drift towards a community overly	are those who own second

Consultee	Comment	Response from APC
	dependent upon the holiday interests to an extent that it threatens its	homes, and those who come
	sustainability."	to the Parish on holiday
	We understand the spirit of this proposal but in reality there will be	staying in holiday-lets, who
	few new dwellings in Alnmouth in the years ahead so it is	contribute to the local
	questionable how this proposal will have any significant impact on the	economy and the local
	spirit of community and whether it might have more downsides than positive effects.	community.
		We recognise that
	3. Many second home owners, including regular weekenders, play an active part in the village both in community and economic terms.	introduction of the policy can have no effect on the
	Similarly there are permanent residents who are never seen at events	occupation of existing
	or in the restaurants or pubs. And importantly, many second home	dwellings, and that these
	owners go on to be permanent residents as do holiday makers who	may continue to be sold as
	rent holiday lets. We are very fortunate to live in Alnmouth but that	second homes. The Parish
	doesn't give us special rights and we should allow others to have the	Council cannot control that
	same opportunities we enjoyed and there is zero evidence this	matter, and furthermore
	proposal will have any impact on the community and its sustainability.	does not wish to, but it can seek to introduce
	4. As for inexorable drift, Alnmouth's housing stock is established and	appropriate controls on new
	this proposal will likely have minimal, and even a possible adverse	dwellings.
	effect, albeit small, on increasing permanent residency within the	
	village. There may have been an increase in second home ownership	We are pleased to note the
	and this may well continue as existing residents' property is sold or	impression that more recent
	passed on. Anecdotal evidence suggests that many visitors would like	new-build dwellings and
	to move to Alnmouth should the right property become available and	those created by conversion

Consultee	Comment	Response from APC
	this should be encouraged as part of community building. A trend of	seem to have been largely
	more people working from home is likely to make Alnmouth even	bought and occupied as
	more attractive. On the other hand limiting a few new dwellings to	permanent residences.
	only permanent residents will have minimal effect if any.	However, this anecdotal
		impression cannot be
	5. We do not have all the facts about occupancy of new builds but we	translated into actual control
	have the impression that most are permanent residences (Boys Club	over future occupation. The
	development, Methodist Church, the Wellfield house, the house	fact that there have been
	behind The Servicemen's Club and our own dwelling). There have also	recent developments seems
	been some 8 new builds and major conversions at Foxton and all are	to us to demonstrate that
	permanent residences. This seems to reinforce our final point in 3	we cannot foresee what may
	above re second home owners becoming residents.	be proposed and approved
		by the local planning
	4. We assume that under this proposal new dwellings would not	authority as windfall
	include those built within the curtilage of an existing property with	residential development in
	the same owner and address, subject to established planning	the future. It would
	regulations.	therefore be unwise to
		assume that seeking to
		impose the proposed
		controls would be pointless
		or of limited effect. We
		disagree with the sentiments
		expressed in this
		representation in this
		respect.

Consultee	Comment	Response from APC
		The policy will apply to all new dwellings, including any built within the curtilage of existing dwellings. This is precisely the means by which many new dwellings are delivered. The assumptions expressed on this matter present no rationale or explanation about why it is assumed the policy would not apply in those circumstances. <b>No amendments proposed.</b>

Consultee	Comment	Response from APC
Natural England	Natural England does not have any specific comments on this draft neighbourhood plan.	Noted. No amendments required.
The Coal Authority	As you are aware the Neighbourhood Plan area lies within the current defined coalfield. However the Neighbourhood Plan area does not contain any surface coal resources or recorded risks from past coal mining activity at shallow depth. On the basis of the above the Coal Authority has no specific comments to make on the Neighbourhood Plan.	Noted. No amendments required.
National Grid	An assessment has been carried out with respect to National Grid's electricity and gas transmission assets which include high voltage electricity assets and high-pressure gas pipelines. National Grid has identified that it has no record of such assets within the Neighbourhood Plan area.	Noted. <b>No amendments</b> required.
Lesbury Parish	We note the Draft Plan put together by your Parish Council and if these	Comments noted and
Council	are the policies your Parish wishes to pursue then Lesbury Parish Council wishes you well and is happy to support you in your endeavour.	support welcomed. No amendments required.
Highways	As per our previous consultation response we have undertaken a review	Noted. No amendments
England	of the NDP and have no particular concerns with the provisions therein. The permanent residency condition stipulated is not of concern to Highways England regarding the safe and efficient operation of the SRN. However, accordingly, any planning applications for housing coming forward within the parish that has the potential to impact at the SRN will only be accepted by Highways England if assessed as dwellings for	required.

# Second Consultation on Pre-Submission Draft Plan July to September 2020

Consultee	Comment	Response from APC
	permanence residency, rather than second or holiday homes to let.	
Historic England	Thank you for consulting Historic England on the pre-submission draft of the above neighbourhood plan. We are the public body that advises on England's historic environment. We have no comment to make on the draft plan.	Noted. <b>No amendments</b> required.
Rev Lynda Coulthard, Methodist Minister for Alnmouth Methodist Church	As the Methodist Minister with pastoral responsibilities for the congregation in Alnmouth I wish to add my support to your application. I have worked in Alnmouth for the past 9 years & have benefitted from the community spirit within Alnmouth. We have & continue to work alongside other Christians in Alnmouth & although I don't reside in Alnmouth I have been made to feel welcome. I am aware of a number of families with small children who have struggled to find suitable accommodation in Alnmouth despite the fact that they & their family have been part of the community for many years. At one time the Methodist Church ran a thriving youth club once a week during term time which has dwindled in number which is inevitably partly due to the reduction in the age profile of Alnmouth. May I wish you every success in what you are trying to achieve with the Alnmouth Neighbourhood Plan. It would be such a shame to lose the atmosphere & community feel that exists in Alnmouth & I believe is one of the things that make it a popular destination for visitors which I fear could happen if the restrictions are not put in place.	Comments noted and support welcomed. No amendments required.
Northumberland	We would like to congratulate the Parish Council on reaching this stage in	Comments noted and
County Council	plan preparation. For clarity, we have recommended minor modifications to the policy. These suggestions are set out in Annex A to this letter. Our	support welcomed. The Parish Council agrees with

Consultee	Comment	Response from APC
	suggested changes seek to ensure that the policy meets the 'basic	the minor modifications
	conditions' and in particular that, having regard to national policy and	proposed to the wording
	guidance it would be appropriate to make the Neighbourhood Plan.	of the policy. Changes will be made to the
	Suggested modifications to Policy ('clean' version)	submission version of the
	'Principal Residence Housing	Plan.
	<ul> <li>Proposals for all new housing, including that created by change of use and by sub-division of existing dwellings, but excluding replacement dwellings, will only be supported where occupation is restricted in perpetuity to ensure that each new dwelling is occupied only as a Principal Residence. New second homes will not be supported.</li> <li>Principal Residence housing is that which is occupied as the sole or main home of the occupants and where the occupants spend the majority of their time when not working away from home.</li> <li>This restriction will be secured through a planning condition or, if necessary, through a planning obligation secured under Section 106 of the Town and Country Planning Act 1990, or any subsequent legislation. The occupier will be required to provide evidence that they are meeting the terms of the occupation restriction whenever requested to do so by</li> </ul>	Modification made to the policy and supporting text.
	Northumberland County Council.'	
Pamela Allen	There are two points I would like to bring to your attention –	Comments noted. Not all
	1. On page 7, para.2.12 of the Principal Residence Background Paper, it	the Parish lies within the
	is stated that Alnmouth Parish lies within the AONB. This is incorrect	AONB and we recognise
	as the A1068 marks the boundary to the AONB - the settlement of	this minor error. This will
	High Buston and all the land to the west of the A1068 in Alnmouth	be corrected in the

Consultee	Comment	Response from APC
	Parish lie outside the AONB. 2. Throughout the Plan document, it is stated that the Plan is designed	Submission Plan.
	to ensure that a permanent residency condition is attached to the creation of any new housing in the Parish. Is it intended that the permanent residency condition would apply to the settlement of High Buston?	The Neighbourhood Plan will apply to the Parish of Alnmouth. NCC formally designated the Parish as a Neighbourhood Area on the 15th October last year and a map showing the extent of this Parish is shown on page 6 of the Plan. Para 1.11 of the Plan states that the Alnmouth Parish Neighbourhood Area includes the village of Alnmouth and the settlement of High Buston. <b>Minor amendments to supporting text will be made.</b>
The Marine Management Organisation	The MMO had no specific comments to make on the draft Plan.	Noted. No amendments required.